THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2913 Session of 2022

INTRODUCED BY DeLISSIO, KINSEY, BOBACK, HANBIDGE, MADDEN, HILL-EVANS, GUENST, T. DAVIS, HOWARD, SANCHEZ, SAPPEY, CIRESI, HOHENSTEIN AND DELLOSO, NOVEMBER 2, 2022

REFERRED TO COMMITTEE ON CHILDREN AND YOUTH, NOVEMBER 2, 2022

AN ACT

- Amending the act of April 9, 1929 (P.L.177, No.175), entitled 1 "An act providing for and reorganizing the conduct of the 2 executive and administrative work of the Commonwealth by the 3 Executive Department thereof and the administrative departments, boards, commissions, and officers thereof, including the boards of trustees of State Normal Schools, or 5 6 Teachers Colleges; abolishing, creating, reorganizing or 7 authorizing the reorganization of certain administrative 8 9 departments, boards, and commissions; defining the powers and duties of the Governor and other executive and administrative 10 officers, and of the several administrative departments, 11 boards, commissions, and officers; fixing the salaries of the 12 Governor, Lieutenant Governor, and certain other executive 13 and administrative officers; providing for the appointment of 14 certain administrative officers, and of all deputies and 15 other assistants and employes in certain departments, boards, 16 and commissions; providing for judicial administration; and 17 prescribing the manner in which the number and compensation 18 19 of the deputies and all other assistants and employes of certain departments, boards and commissions shall be 20 determined," establishing the Office of Child Advocate within the Department of Health; appointing the Child Advocate; and 21 22 23 providing for their powers and duties. The General Assembly of the Commonwealth of Pennsylvania
- 24
- 25 hereby enacts as follows:
- 26 Section 1. The act of April 9, 1929 (P.L.177, No.175), known
- 27 as The Administrative Code of 1929, is amended by adding an
- 28 article to read:

1	ARTICLE V-C
2	OFFICE OF CHILD ADVOCATE
3	Section 501-C. Definitions.
4	The following words and phrases when used in this article
5	shall have the meanings given to them in this section unless the
6	<pre>context clearly indicates otherwise:</pre>
7	"Child Advocate." The Child Advocate appointed in accordance
8	with this article.
9	"Child health, safety and welfare programs." The term
10	includes services and programs designed to:
11	(1) Prevent neglect, abuse and exploitation of children
12	and encourage reporting of suspected child abuse under 23
13	Pa.C.S. Ch. 63 (relating to child protective services).
14	(2) Provide temporary, substitute care in foster family
15	homes or residential child care facilities for a child in
16	need of the care under Article VII of the act of June 13,
17	1967 (P.L.31, No.21), known as the Human Services Code, and
18	67 Pa.C.S. Chs. 21 (relating to adoption opportunities) and
19	31 (relating to family finding and kinship care).
20	(3) Provide court-ordered care or supervision to alleged
21	or adjudicated dependent or delinquent children under 42
22	Pa.C.S. Ch. 63 (relating to juvenile matters).
23	(4) Provide mental health care, substance use disorder
24	care and childhood trauma and trauma-informed care.
25	(5) Provide early intervention under the act of December
26	19, 1990 (P.L.1372, No.212), known as the Early Intervention
27	Services System Act.
28	(6) Perform child fatality and near fatality review
29	under 23 Pa.C.S. Ch. 63 (relating to child protective

services).

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- 1 "County agency." The county children and youth social
- 2 <u>service agency exercising the powers and duties provided for in</u>
- 3 section 405 of the act of June 24, 1937 (P.L.2017, No.396),
- 4 known as the County Institution District Law, and supervised by
- 5 the Department of Human Services under Article IX of the Human
- 6 Services Code.
- 7 "Department." The Department of Health of the Commonwealth.
- 8 "Executive agency." As defined in section 102 of the act of
- 9 October 15, 1980 (P.L.950, No.164), known as the Commonwealth
- 10 Attorneys Act.
- 11 "Executive Board." The Executive Board of the Commonwealth
- 12 <u>established under section 204.</u>
- 13 <u>"Facility." A residential facility for children licensed by</u>
- 14 the department.
- 15 "Local government." A county, county institution district,
- 16 city, borough, incorporated town, township or any similar,
- 17 general or limited purpose unit of local government or unit
- 18 created by joint action of two or more local government units
- 19 <u>authorized to be created by law.</u>
- 20 "Office." The Office of Child Advocate established by this
- 21 article.
- 22 Section 502-C. Office of Child Advocate.
- 23 (a) Establishment.--The Office of Child Advocate is
- 24 established within the department. Except as otherwise provided
- 25 <u>in this article, the office shall be subject to this act.</u>
- 26 (b) Appointment.--Within 90 days of the effective date of
- 27 this section, the Governor shall appoint a Child Advocate. The
- 28 Child Advocate shall be selected on the basis of integrity,
- 29 capability for strong leadership and demonstrated ability in
- 30 public administration, child advocacy and public policy issues

- 1 impacting children. The Child Advocate shall serve a term of six
- 2 years and until a successor is appointed. The Child Advocate may
- 3 <u>be reappointed for additional terms.</u>
- 4 (c) Compensation. -- The Executive Board shall set the
- 5 compensation for the Child Advocate.
- 6 (d) Limitation. -- The Child Advocate may not seek election
- 7 nor accept appointment to a political office during tenure as
- 8 the Child Advocate and for one year thereafter.
- 9 <u>Section 503-C. Powers and duties.</u>
- 10 (a) Specific duties. -- The Child Advocate shall:
- 11 (1) Serve as a dedicated advocate for children by
- 12 <u>supporting and enhancing child health, safety and welfare</u>
- programs. The Child Advocate, or the advocate's authorized
- designee, may conduct unannounced and announced visits to a
- 15 facility. During the visits, the Child Advocate or the
- 16 <u>advocate's authorized designee may interview staff and</u>
- 17 <u>residents of the facility. The Child Advocate shall provide</u>
- 18 written notification to the Department of Human Services of
- 19 the unannounced and announced visit within 24 hours after the
- 20 visit.
- 21 (2) Serve as a resource to connect children and families
- 22 with child health, safety and welfare programs.
- 23 (3) Represent the health, safety and welfare interest of
- 24 children before the General Assembly.
- 25 (4) Receive and review complaints from the public,
- 26 including receiving complaints from minors, relating to child
- 27 health, safety and welfare program processes or procedures
- and, in the Child Advocate's discretion, make
- 29 recommendations, referrals, or both, to the appropriate
- 30 executive agency concerning the complaints.

1	(5) Review and evaluate the effectiveness and efficiency
2	of existing child health, safety and welfare programs
3	complaint processes and make recommendations for the
4	improvement of the processes.
5	(6) Notwithstanding any other provision of law,
6	participate as a member of a child fatality or near fatality
7	review team under 23 Pa.C.S. § 6365 (relating to services for
8	prevention, investigation and treatment of child abuse). The
9	Child Advocate may authorize a designee to participate in a
10	child fatality or near fatality review team.
11	(7) Coordinate educational, informational and other
12	programs for public awareness and education concerning child
13	maltreatment and the role of the community in strengthening
14	families and keeping children safe.
15	(8) Promote best practices and effective programs
16	relating to child health, safety and welfare programs and
17	work collaboratively with executive agencies and county
18	agencies, when appropriate, regarding improvement of child
19	health, safety and welfare programs.
20	(9) Consult with executive agencies and make
21	recommendations on regulations, licensure, financing or other
22	responsibilities of the agencies to improve the safety of and
23	promote better outcomes for children and families receiving
24	services in child health, safety and welfare programs in this
25	Commonwealth.
26	(10) Request, access and review information, records or
27	documents necessary for carrying out the powers and duties
28	enumerated in this article from an executive agency or local
29	government under section 505-C.

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(b) Relationship to Department of Human Services and county

- 1 agency powers and duties. -- The powers and duties of the Child
- 2 Advocate under subsection (a) do not supplant, supersede or
- 3 otherwise affect the powers, duties and responsibilities of the
- 4 Department of Human Services or a county agency.
- 5 (c) Construction. -- Nothing in this article shall be
- 6 construed to prohibit the Department of Human Services, a county
- 7 agency or the Child Advocate from working in collaboration with
- 8 each other.
- 9 <u>Section 504-C. Organization of office.</u>
- 10 (a) Staff.--The Child Advocate shall employ staff as may be
- 11 <u>necessary to carry out the purposes of this article. Positions</u>
- 12 of the office shall be placed under the unclassified service
- 13 provisions of 71 Pa.C.S. Pt. III (relating to civil service
- 14 reform).
- 15 (b) Assistance from department. -- Upon request of the Child
- 16 Advocate, the department shall make available facilities,
- 17 administrative support and other assistance to the office.
- 18 (c) Legal counsel.--Legal counsel for the office shall be
- 19 appointed in accordance with the act of October 15, 1980
- 20 (P.L.950, No.164), known as the Commonwealth Attorneys Act.
- 21 Section 505-C. Access to information.
- 22 (a) Access. -- Notwithstanding any other provision of law,
- 23 upon request of the Child Advocate, an executive agency or local
- 24 government shall furnish information, records or documents under
- 25 <u>a child health, safety and welfare program to the Child</u>
- 26 Advocate, or an authorized designee as follows:
- 27 (1) Information, records and documents generally. An
- 28 executive agency or local government shall furnish existing
- 29 information, records or documents in its possession, custody
- 30 or control within 10 days of the request. Nothing in this

- 1 article shall be construed to require an executive agency or
- 2 local government to create a record that does not currently
- 3 exist.
- 4 (2) Child protective services reports. Access under this
- 5 section includes access to child protective services reports
- 6 specified under 23 Pa.C.S. § 6339 (relating to
- 7 <u>confidentiality of reports). An executive agency or local</u>
- 8 government shall furnish a child protective services report
- 9 <u>to the Child Advocate within 10 days of the Child Advocate's</u>
- 10 request.
- 11 (b) Immunity. -- Notwithstanding any other provision of law,
- 12 no person providing requested materials under this section may
- 13 be found, by reason of having provided the materials specified
- 14 <u>in subsection (a), to have violated any criminal law, or to be</u>
- 15 civilly liable under any law, unless the materials are false and
- 16 the person providing the materials knew or had reason to believe
- 17 that the materials were false and was motivated by malice toward
- 18 a person directly affected by the action.
- 19 Section 506-C. Confidentiality.
- 20 (a) General rule. -- Confidential, privileged or protected
- 21 information, records or documents provided to the office under
- 22 <u>section 505-C:</u>
- 23 (1) Shall remain confidential, privileged and protected.
- 24 (2) Shall not be discoverable or admissible as evidence
- in an action or proceeding.
- 26 (3) Shall not be accessible for inspection and
- 27 <u>duplication in accordance with the act of February 14, 2008</u>
- 28 (P.L.6, No.3), known as the Right-to-Know Law.
- 29 (b) Immunity not applicable. -- Information, records or
- 30 documents that would otherwise be available from original

- 1 sources may not be construed as immune from discovery or use in
- 2 an action or proceeding merely because they were presented to
- 3 the office.
- 4 <u>Section 507-C. Annual report.</u>
- 5 Beginning June 30, 2023, and each June 30 thereafter, the
- 6 office shall issue an annual report to the General Assembly. The
- 7 <u>annual report shall be posted on the office's publicly</u>
- 8 accessible Internet website and include, at a minimum, the
- 9 <u>following:</u>
- 10 (1) A summary regarding the type of matters handled by
- 11 <u>the office during the year.</u>
- 12 (2) Recommendations concerning legislative amendments to
- improve the safety of and promote better outcomes for
- 14 <u>children and families receiving services in child health,</u>
- safety and welfare programs in this Commonwealth.
- 16 Section 2. This act shall take effect immediately.